116TH CONGRESS 1ST SESSION S.

To amend the Health Insurance Portability and Accountability Act.

IN THE SENATE OF THE UNITED STATES

Mr. TILLIS (for himself, Mr. ALEXANDER, Mr. GRASSLEY, Mr. CASSIDY, Mr. PORTMAN, Mr. PERDUE, MS. ERNST, Mr. CORNYN, Mr. CRAMER, Mr. ISAKSON, Mr. WICKER, Mrs. CAPITO, Mr. KENNEDY, Mr. BARRASSO, Mr. SCOTT of Florida, Mr. BURR, Mr. YOUNG, and Mr. COTTON) introduced the following bill; which was read twice and referred to the Committee on

A BILL

To amend the Health Insurance Portability and Accountability Act.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

4 This Act may be cited as the "Protect Act".

5 SEC. 2. FINDINGS.

- 6 Congress finds as follows:
- 7 (1) In President Obama's last year in office,
- 8 Obamacare's high costs exposed working Americans
- 9 to potential health insurance coverage loss, the most

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1 extreme form of lacking pre-existing conditions pro-2 tection. That year, there was a 20 percent decrease 3 in enrollment in plans offered on the Exchange 4 among working Americans who earned too much to 5 receive a premium tax credit subsidy, but not 6 enough to cover the over 105 percent increases in 7 premiums under Obamacare. 8 (2) In 2015, nearly 80 percent of the house-9 holds who paid the individual mandate tax earned 10 less than \$50,000 per year. 11 (3) Recognizing this unfair burden, in Decem-12 ber 2017, Congress acted to restore freedom and lib-13 erty to Americans by eliminating the penalty for 14 noncompliance with such individual mandate. 15 (4) Obamacare is not the only way to protect 16 Americans with pre-existing conditions. 17 (5) Obamacare's one-size-fits-all approach un-18 dermines States' ability to care for their populations 19 and left many Americans unable to afford any health 20 insurance in the individual market. 21 (6) Congress will protect individuals with pre-22 existing conditions if the Supreme Court ultimately 23 determines in *Texas* v. *Azar* that Obamacare is un-24 constitutional.

SEC. 3. GUARANTEED AVAILABILITY OF COVERAGE; PRO HIBITING DISCRIMINATION.

3 (a) IN GENERAL.—Subtitle C of title I of the Health
4 Insurance Portability and Accountability Act of 1996
5 (Public Law 104–191) is amended by adding at the end
6 the following:

7 "SEC. 196. PROHIBITION OF PRE-EXISTING CONDITION EX8 CLUSIONS.

9 "(a) IN GENERAL.—A group health plan and a health 10 insurance issuer offering group or individual health insur-11 ance coverage may not impose any pre-existing condition 12 exclusion with respect to such plan or coverage.

13 "(b) DEFINITIONS.—For purposes of this section:

14 "(1) Pre-existing condition exclusion.—

"(A) IN GENERAL.—The term 'pre-existing 15 16 condition exclusion' means, with respect to cov-17 erage, a limitation or exclusion of benefits relat-18 ing to a condition based on the fact that the 19 condition was present before the enrollment 20 date for such coverage, whether or not any 21 medical advice, diagnosis, care, or treatment 22 was recommended or received before such date.

23 "(B) TREATMENT OF GENETIC INFORMA24 TION.—Genetic information shall not be treated
25 as a condition described in subparagraph (A) in

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1	the absence of a diagnosis of the condition re-
2	lated to such information.
3	"(2) ENROLLMENT DATE.—The term 'enroll-
4	ment date' means, with respect to an individual cov-
5	ered under a group health plan or health insurance
6	coverage, the date of enrollment of the individual in
7	the plan or coverage or, if earlier, the first day of
8	the waiting period for such enrollment.
9	"(3) WAITING PERIOD.—The term 'waiting pe-
10	riod' means, with respect to a group health plan and
11	an individual who is a potential participant or bene-
12	ficiary in the plan, the period that must pass with
13	respect to the individual before the individual is eli-
14	gible to be covered for benefits under the terms of
15	the plan.
16	"SEC. 197. GUARANTEED AVAILABILITY OF COVERAGE.
17	"(a) Guaranteed Issuance of Coverage in the
18	INDIVIDUAL AND GROUP MARKET.—Subject to sub-
19	sections (b) through (d), each health insurance issuer that
20	offers health insurance coverage in the individual or group

21 market in a State must accept every employer and indi-22 vidual in the State that applies for such coverage.

23 "(b) ENROLLMENT.—

24 "(1) RESTRICTION.—A health insurance issuer25 described in subsection (a) may restrict enrollment

1	in coverage described in such subsection to open or
2	special enrollment periods.
3	"(2) ESTABLISHMENT.—A health insurance
4	issuer described in subsection (a) shall, in accord-
5	ance with the regulations promulgated under para-
6	graph (3), establish special enrollment periods for
7	qualifying events (under section 603 of the Em-
8	ployee Retirement Income Security Act of 1974).
9	"(3) Regulations.—The Secretary shall pro-
10	mulgate regulations with respect to enrollment peri-
11	ods under paragraphs (1) and (2) .
12	"(c) Special Rules for Network Plans.—
13	"(1) IN GENERAL.—In the case of a health in-
14	surance issuer that offers health insurance coverage
15	in the group and individual market through a net-
16	work plan, the issuer may—
17	"(A) limit the employers that may apply
18	for such coverage to those with eligible individ-
19	uals who live, work, or reside in the service area
20	for such network plan; and
21	"(B) within the service area of such plan,
22	deny such coverage to such employers and indi-
23	viduals if the issuer has demonstrated, if re-
24	quired, to the applicable State authority that—

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1	"(i) it will not have the capacity to de-
2	liver services adequately to enrollees of any
3	additional groups or any additional individ-
4	uals because of its obligations to existing
5	group contract holders and enrollees; and
6	"(ii) it is applying this paragraph uni-
7	formly to all employers and individuals
8	without regard to the claims experience of
9	those individuals, employers and their em-
10	ployees (and their dependents), or any
11	health status-related factor relating to
12	such individuals, employees, and depend-
13	ents.
14	"(2) 180-day suspension upon denial of
15	COVERAGE.—An issuer, upon denying health insur-
16	ance coverage in any service area in accordance with
17	paragraph (1)(B), may not offer coverage in the
18	group or individual market within such service area
19	for a period of 180 days after the date such cov-
20	erage is denied.
21	"(d) Application of Financial Capacity Lim-
22	ITS.—
23	"(1) IN GENERAL.—A health insurance issuer
24	may deny health insurance coverage in the group or

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1	individual market if the issuer has demonstrated, if
2	required, to the applicable State authority that—
3	"(A) it does not have the financial reserves
4	necessary to underwrite additional coverage;
5	and
6	"(B) it is applying this paragraph uni-
7	formly to all employers and individuals in the
8	group or individual market in the State con-
9	sistent with applicable State law and without
10	regard to the claims experience of those individ-
11	uals, employers and their employees (and their
12	dependents) or any health status-related factor
13	relating to such individuals, employees, and de-
14	pendents.
15	"(2) 180-day suspension upon denial of
16	COVERAGE.—A health insurance issuer upon denying
17	health insurance coverage in connection with group
18	health plans in accordance with paragraph (1) in a
19	State may not offer coverage in connection with
20	group health plans in the group or individual market
21	in the State for a period of 180 days after the date
22	such coverage is denied or until the issuer has dem-
23	onstrated to the applicable State authority, if re-
24	quired under applicable State law, that the issuer
25	has sufficient financial reserves to underwrite addi-

tional coverage, whichever is later. An applicable
 State authority may provide for the application of
 this subsection on a service-area-specific basis
 "(e) DEFINITIONS.—In this section and in sections
 196 and 198:
 "(1) The term 'Secretary' means the Secretary
 of Health and Human Services.

8 "(2) The terms 'genetic information', 'genetic 9 test', 'group health plan', 'group market', 'health in-10 surance coverage', 'health insurance issuer', 'group 11 health insurance coverage', 'individual health insur-12 ance coverage', 'individual market', and 'under-13 writing purpose' have the meanings given such terms 14 in section 2791 of the Public Health Service Act.". 15 **"SEC. 198. PROHIBITING DISCRIMINATION AGAINST INDI-**

16 VIDUAL PARTICIPANTS AND BENEFICIARIES

- 17
- BASED ON HEALTH STATUS.

18 "(a) IN GENERAL.—A group health plan and a health 19 insurance issuer offering group or individual health insur-20 ance coverage may not establish rules for eligibility (in-21 cluding continued eligibility) of any individual to enroll 22 under the terms of the plan or coverage based on any of 23 the following health status-related factors in relation to 24 the individual or a dependent of the individual:

25 "(1) Health status.

1	((2) Medical condition (including both physical
2	and mental illnesses).
3	"(3) Claims experience.
4	"(4) Receipt of health care.
5	"(5) Medical history.
6	"(6) Genetic information.
7	"(7) Evidence of insurability (including condi-
8	tions arising out of acts of domestic violence).
9	"(8) Disability.
10	"(9) Any other health status-related factor de-
11	termined appropriate by the Secretary.
12	"(b) IN PREMIUM CONTRIBUTIONS.—
13	"(1) IN GENERAL.—A group health plan, and a
14	health insurance issuer offering group or individual
15	health insurance coverage, may not require any indi-
16	vidual (as a condition of enrollment or continued en-
17	rollment under the plan) to pay a premium or con-
18	tribution which is greater than such premium or
19	contribution for a similarly situated individual en-
20	rolled in the plan on the basis of any health status-
21	related factor in relation to the individual or to an
22	individual enrolled under the plan as a dependent of
23	the individual.
24	"(2) CONSTRUCTION.—Nothing in paragraph
25	(1) shall be construed—

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1	"(A) to restrict the amount that an em-
2	ployer or individual may be charged for cov-
3	erage under a group health plan except as pro-
4	vided in paragraph (3) or individual health cov-
5	erage, as the case may be; or
6	"(B) to prevent a group health plan, and
7	a health insurance issuer offering group health
8	insurance coverage, from establishing premium
9	discounts or rebates or modifying otherwise ap-
10	plicable copayments or deductibles in return for
11	adherence to programs of health promotion and
12	disease prevention.
13	"(3) No group-based discrimination on
14	BASIS OF GENETIC INFORMATION.—
15	"(A) IN GENERAL.—For purposes of this
16	section, a group health plan, and health insur-
17	ance issuer offering group health insurance cov-
18	erage in connection with a group health plan,
19	may not adjust premium or contribution
20	amounts for the group covered under such plan
21	on the basis of genetic information.
22	"(B) RULE OF CONSTRUCTION.—Nothing
23	in subparagraph (A) or in paragraphs (1) and
24	(2) of subsection (d) shall be construed to limit
25	the ability of a health insurance issuer offering

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1	group or individual health insurance coverage to
2	increase the premium for an employer based on
3	the manifestation of a disease or disorder of an
4	individual who is enrolled in the plan. In such
5	case, the manifestation of a disease or disorder
6	in one individual cannot also be used as genetic
7	information about other group members and to
8	further increase the premium for the employer.
9	"(c) GENETIC TESTING.—
10	"(1) Limitation on requesting or requir-
11	ING GENETIC TESTING.—A group health plan, and a
12	health insurance issuer offering health insurance
13	coverage in connection with a group health plan,
14	shall not request or require an individual or a family
15	member of such individual to undergo a genetic test.
16	"(2) RULE OF CONSTRUCTION.—Paragraph (1)
17	shall not be construed to limit the authority of a
18	health care professional who is providing health care
19	services to an individual to request that such indi-
20	vidual undergo a genetic test.
21	"(3) Rule of construction regarding pay-
22	MENT.—
23	"(A) IN GENERAL.—Nothing in paragraph
24	(1) .1.11 1

24 (1) shall be construed to preclude a group25 health plan, or a health insurance issuer offer-

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1 ing health insurance coverage in connection 2 with a group health plan, from obtaining and 3 using the results of a genetic test in making a 4 determination regarding payment (as such term 5 is defined for the purposes of applying the regu-6 lations promulgated by the Secretary under 7 part C of title XI of the Social Security Act and 8 section 264 of this Act, as may be revised from 9 time to time) consistent with subsection (a). 10 "(B) LIMITATION.—For purposes of sub-11 paragraph (A), a group health plan, or a health 12 insurance issuer offering health insurance cov-13 erage in connection with a group health plan, may request only the minimum amount of in-

14 may request only the minimum amount of in15 formation necessary to accomplish the intended
16 purpose.

"(4) RESEARCH EXCEPTION.—Notwithstanding
paragraph (1), a group health plan, or a health insurance issuer offering health insurance coverage in
connection with a group health plan, may request,
but not require, that a participant or beneficiary undergo a genetic test if each of the following conditions is met:

24 "(A) The request is made pursuant to re-25 search that complies with part 46 of title 45,

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1	Code of Federal Regulations, or equivalent Fed-
2	eral regulations, and any applicable State or
3	local law or regulations for the protection of
4	human subjects in research.
5	"(B) The plan or issuer clearly indicates to
6	each participant or beneficiary, or in the case of
7	a minor child, to the legal guardian of such
8	beneficiary, to whom the request is made that—
9	"(i) compliance with the request is
10	voluntary; and
11	"(ii) noncompliance will have no effect
12	on enrollment status or premium or con-
13	tribution amounts.
14	"(C) No genetic information collected or
15	acquired under this paragraph shall be used for
16	underwriting purposes.
17	"(D) The plan or issuer notifies the Sec-
18	retary in writing that the plan or issuer is con-
19	ducting activities pursuant to the exception pro-
20	vided for under this paragraph, including a de-
21	scription of the activities conducted.
22	"(E) The plan or issuer complies with such
23	other conditions as the Secretary may by regu-
24	lation require for activities conducted under this
25	paragraph.

"(d) PROHIBITION ON COLLECTION OF GENETIC IN FORMATION.—

3 "(1) IN GENERAL.—A group health plan, and a
4 health insurance issuer offering health insurance
5 coverage in connection with a group health plan,
6 shall not request, require, or purchase genetic infor7 mation for underwriting purposes.

8 "(2) PROHIBITION ON COLLECTION OF GE-9 10 group health plan, and a health insurance issuer of-11 fering health insurance coverage in connection with 12 a group health plan, shall not request, require, or purchase genetic information with respect to any in-13 14 dividual prior to such individual's enrollment under 15 the plan or coverage in connection with such enroll-16 ment.

"(3) INCIDENTAL COLLECTION.—If a group 17 18 health plan, or a health insurance issuer offering 19 health insurance coverage in connection with a group 20 health plan, obtains genetic information incidental to 21 the requesting, requiring, or purchasing of other in-22 formation concerning any individual, such request, 23 requirement, or purchase shall not be considered a 24 violation of paragraph (2) if such request, require-

ment, or purchase is not in violation of paragraph
 (1).

3 "(e) GENETIC INFORMATION OF A FETUS OR EM4 BRYO.—Any reference in this part to genetic information
5 concerning an individual or family member of an indi6 vidual shall—

"(1) with respect to such an individual or family member of an individual who is a pregnant
woman, include genetic information of any fetus carried by such pregnant woman; and

"(2) with respect to an individual or family
member utilizing an assisted reproductive technology, include genetic information of any embryo legally held by the individual or family member.

15 "(f) PROGRAMS OF HEALTH PROMOTION OR DIS-16 EASE PREVENTION.—

17 "(1) GENERAL PROVISIONS.—

"(A) GENERAL RULE.—For purposes of 18 19 subsection (b)(2)(B), a program of health pro-20 motion or disease prevention (referred to in this 21 subsection as a 'wellness program') shall be a 22 program offered by an employer that is de-23 signed to promote health or prevent disease 24 that meets the applicable requirements of this 25 subsection.

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1 "(B) NO CONDITIONS BASED ON HEALTH 2 STATUS FACTOR.—If none of the conditions for 3 obtaining a premium discount or rebate or 4 other reward for participation in a wellness pro-5 gram is based on an individual satisfying a 6 standard that is related to a health status fac-7 tor, such wellness program shall not violate this 8 section if participation in the program is made 9 available to all similarly situated individuals 10 and the requirements of paragraph (2) are com-11 plied with. 12 "(C) CONDITIONS BASED ON HEALTH STA-13 TUS FACTOR.—If any of the conditions for ob-14 taining a premium discount or rebate or other 15 reward for participation in a wellness program

16 is based on an individual satisfying a standard
17 that is related to a health status factor, such
18 wellness program shall not violate this section if
19 the requirements of paragraph (3) are complied
20 with.

21 "(2) WELLNESS PROGRAMS NOT SUBJECT TO
22 REQUIREMENTS.—If none of the conditions for ob23 taining a premium discount or rebate or other re24 ward under a wellness program as described in para25 graph (1)(B) are based on an individual satisfying

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1	a standard that is related to a health status factor
2	(or if such a wellness program does not provide such
3	a reward), the wellness program shall not violate
4	this section if participation in the program is made
5	available to all similarly situated individuals. The
6	following programs shall not have to comply with the
7	requirements of paragraph (3) if participation in the
8	program is made available to all similarly situated
9	individuals:
10	"(A) A program that reimburses all or
11	part of the cost for memberships in a fitness
12	center.
13	"(B) A diagnostic testing program that
14	provides a reward for participation and does
15	not base any part of the reward on outcomes.
16	"(C) A program that encourages preven-
17	tive care related to a health condition through
18	the waiver of the copayment or deductible re-
19	quirement under group health plan for the costs
20	of certain items or services related to a health
21	condition (such as prenatal care or well-baby
22	visits).
23	"(D) A program that reimburses individ-
24	uals for the costs of smoking cessation pro-

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grams without regard to whether the individual
 quits smoking.
 "(E) A program that provides a reward to

individuals for attending a periodic health education seminar.

6 "(3) Wellness programs subject to re-7 QUIREMENTS.—If any of the conditions for obtaining 8 a premium discount, rebate, or reward under a 9 wellness program as described in paragraph (1)(C)10 is based on an individual satisfying a standard that 11 is related to a health status factor, the wellness pro-12 gram shall not violate this section if the following re-13 quirements are complied with:

14 "(A) The reward for the wellness program, 15 together with the reward for other wellness pro-16 grams with respect to the plan that requires 17 satisfaction of a standard related to a health 18 status factor, shall not exceed 30 percent of the 19 cost of employee-only coverage under the plan. 20 If, in addition to employees or individuals, any 21 class of dependents (such as spouses or spouses 22 and dependent children) may participate fully 23 in the wellness program, such reward shall not 24 exceed 30 percent of the cost of the coverage in 25 which an employee or individual and any de-

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1 pendents are enrolled. For purposes of this 2 paragraph, the cost of coverage shall be deter-3 mined based on the total amount of employer 4 and employee contributions for the benefit 5 package under which the employee is (or the 6 employee and any dependents are) receiving 7 coverage. A reward may be in the form of a dis-8 count or rebate of a premium or contribution, 9 a waiver of all or part of a cost-sharing mecha-10 nism (such as deductibles, copayments, or coin-11 surance), the absence of a surcharge, or the 12 value of a benefit that would otherwise not be 13 provided under the plan. The Secretaries of 14 Labor, Health and Human Services, and the 15 Treasury may increase the reward available 16 under this subparagraph to up to 50 percent of 17 the cost of coverage if the Secretaries determine 18 that such an increase is appropriate. 19 "(B) The wellness program shall be rea-

sonably designed to promote health or prevent
disease. A program complies with the preceding
sentence if the program has a reasonable
chance of improving the health of, or preventing
disease in, participating individuals and it is
not overly burdensome, is not a subterfuge for

1	discriminating based on a health status factor,
2	and is not highly suspect in the method chosen
3	to promote health or prevent disease.
4	"(C) The plan shall give individuals eligible
5	for the program the opportunity to qualify for
6	the reward under the program at least once
7	each year.
8	"(D) The full reward under the wellness
9	program shall be made available to all similarly
10	situated individuals. For such purpose, among
11	other things:
12	"(i) The reward is not available to all
13	similarly situated individuals for a period
14	unless the wellness program allows—
15	"(I) for a reasonable alternative
16	standard (or waiver of the otherwise
17	applicable standard) for obtaining the
18	reward for any individual for whom,
19	for that period, it is unreasonably dif-
20	ficult due to a medical condition to
21	satisfy the otherwise applicable stand-
22	ard; and
23	"(II) for a reasonable alternative
24	standard (or waiver of the otherwise
25	applicable standard) for obtaining the

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1	reward for any individual for whom,
2	for that period, it is medically inadvis-
3	able to attempt to satisfy the other-
4	wise applicable standard.
5	"(ii) If reasonable under the cir-
6	cumstances, the plan or issuer may seek
7	verification, such as a statement from an
8	individual's physician, that a health status
9	factor makes it unreasonably difficult or
10	medically inadvisable for the individual to
11	satisfy or attempt to satisfy the otherwise
12	applicable standard.
13	"(E) The plan or issuer involved shall dis-
14	close in all plan materials describing the terms
15	of the wellness program the availability of a
16	reasonable alternative standard (or the possi-
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reasonable alternative standard (or the possibility of waiver of the otherwise applicable standard) required under subparagraph (D). If plan materials disclose that such a program is available, without describing its terms, the disclosure under this subparagraph shall not be required.".

(b) CONFORMING AMENDMENT.—The table of contents under section 1(b) of the Health Insurance Portability and Accountability Act of 1996 (Public Law 104–

1	191) is amended by inserting after the item relating to
2	section 195 the following:
	 "Sec. 196. Prohibition of pre-existing condition exclusions. "Sec. 197. Guaranteed Availability of Coverage. "Sec. 198. Prohibiting Discrimination against individual participants and bene-ficiaries based on health status.".
3	(c) ENFORCEMENT.—
4	(1) PHSA.—Section 2723 of the Public Health
5	Service Act (42 U.S.C. 300gg–22) is amended—
6	(A) in subsection (a)—
7	(i) in paragraph (1), by inserting
8	"and sections 196 ,197, and 198 of the
9	Health Insurance Portability and Account-
10	ability Act of 1996" after "this part"; and
11	(ii) in paragraph (2), by inserting "or
12	section 196, 197, or 198 of the Health In-
13	surance Portability and Accountability Act
14	of 1996" after "this part"; and
15	(B) in subsection (b), by inserting "or sec-
16	tion 196, 197, or 198 of the Health Insurance
17	Portability and Accountability Act of 1996"
18	after "this part" each place such term appears.
19	(2) ERISA.—Section 715 of the Employee Re-
20	tirement Income Security Act of 1974 (29 U.S.C.
21	1185d) is amended by adding at the end the fol-
22	lowing:

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1 "(c) Additional Provisions.—Section 197 of the 2 Health Insurance Portability and Accountability Act of 3 1996 shall apply to health insurance issuers providing 4 health insurance coverage in connection with group health 5 plans, and sections 196 and 198 of such Act shall apply 6 to group health plans and health insurance issuers pro-7 viding health insurance coverage in connection with group 8 health plans, as if included in this subpart, and to the 9 extent that any provision of this part conflicts with a pro-10 vision of such section 197 with respect to health insurance issuers providing health insurance coverage in connection 11 with group health plans or of such section 196 or 198 12 13 with respect to group health plans or health insurance 14 issuers providing health insurance coverage in connection 15 with group health plans, the provisions of such sections 196, 197, and 198, as applicable, shall apply.". 16

17 (3) IRC.—Section 9815 of the Internal Rev18 enue Code of 1986 is amended by adding at the end
19 the following:

20 "(c) ADDITIONAL PROVISIONS.—Section 197 of the 21 Health Insurance Portability and Accountability Act of 22 1996 shall apply to health insurance issuers providing 23 health insurance coverage in connection with group health 24 plans, and section 196 and 198 of such Act shall apply 25 to group health plans and health insurance issuers pro-

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viding health insurance coverage in connection with group 1 health plans, as if included in this subchapter, and to the 2 3 extent that any provision of this chapter conflicts with a 4 provision of such section 197 with respect to health insur-5 ance issuers providing health insurance coverage in connection with group health plans or of such section 196 6 7 or 198 with respect to group health plans or health insurance issuers providing health insurance coverage in con-8 9 nection with group health plans, the provisions of such sections 196, 197, and 198, as applicable, shall apply.". 10