| 118TH CONGRESS 1ST SESSION | S. | |
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To amend the Tariff Act of 1930 to require reciprocity with respect to de minimis entries of articles, and for other purposes.

IN THE SENATE OF THE UNITED STATES

Mr. Cassidy (for himself, Ms. Baldwin, and Mr. Vance) introduced the following bill; which was read twice and referred to the Committee on

A BILL

- To amend the Tariff Act of 1930 to require reciprocity with respect to de minimis entries of articles, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 SECTION 1. SHORT TITLE.
 - 4 This Act may be cited as the "De Minimis Reci-
 - 5 procity Act of 2023".
- 6 SEC. 2. MODIFICATION OF TREATMENT OF DE MINIMIS EN-
- 7 TRIES OF ARTICLES.
- 8 Section 321 of Tariff Act of 1930 (19 U.S.C. 1321)
- 9 is amended—

| 1 | (1) by amending subsection $(a)(2)(C)$ to read as |
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| 2 | follows: |
| 3 | "(C) in any other case, such amount as the |
| 4 | Secretary establishes under subsection $(c)(1)$."; |
| 5 | and |
| 6 | (2) by adding at the end the following: |
| 7 | "(c) Treatment of De Minimis Entries.— |
| 8 | "(1) Reciprocity with respect to de mini- |
| 9 | MIS ENTRIES.— |
| 10 | "(A) Establishment of thresholds.— |
| 11 | "(i) In general.—Not later than |
| 12 | 180 days after the date of the enactment |
| 13 | of the De Minimis Reciprocity Act of 2023, |
| 14 | the Secretary of the Treasury shall pre- |
| 15 | scribe regulations to establish dollar |
| 16 | amount thresholds, which may not exceed |
| 17 | \$800, for de minimis entries for purposes |
| 18 | of subsection $(a)(2)(C)$. |
| 19 | "(ii) Requirements.—The Secretary |
| 20 | shall establish a threshold under clause (i) |
| 21 | for each country that takes into consider- |
| 22 | ation— |
| 23 | "(I) the dollar amount threshold |
| 24 | of that country for de minimis entries |
| 25 | from the United States; and |

| 1 | "(II) any related thresholds of |
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| 2 | that country, such as a threshold re- |
| 3 | lating to a value-added tax on im- |
| 4 | ports. |
| 5 | "(iii) Publication; notification.— |
| 6 | Not later than 180 days after the date of |
| 7 | the enactment of the De Minimis Reci- |
| 8 | procity Act of 2023, the Secretary shall— |
| 9 | "(I) publish the threshold estab- |
| 10 | lished under clause (i) in the Federal |
| 11 | Register; and |
| 12 | "(II) notify the governments of |
| 13 | foreign countries of the threshold. |
| 14 | "(B) Re-shoring and near-shoring ac- |
| 15 | COUNT.— |
| 16 | "(i) In general.—There is estab- |
| 17 | lished within the Treasury of the United |
| 18 | States an account to be known as the 'Re- |
| 19 | shoring and Near-shoring Account' (in this |
| 20 | subparagraph referred to as the 'Account'), |
| 21 | consisting of such amounts as are— |
| 22 | "(I) transferred to the Account |
| 23 | under clause (ii); and |
| 24 | "(II) credited to the Account |
| 25 | under clause (iv). |

| 1 | "(ii) Transfer of amounts attrib- |
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| 2 | UTABLE TO DE MINIMIS ENTRIES.— |
| 3 | "(I) IN GENERAL.—The Sec- |
| 4 | retary of the Treasury shall transfer |
| 5 | to the Account from the general fund |
| 6 | of the Treasury, for fiscal year 2024 |
| 7 | and each fiscal year thereafter, an |
| 8 | amount equivalent to the amount re- |
| 9 | ceived into the general fund during |
| 10 | that fiscal year that the Secretary de- |
| 11 | termines is attributable to revenue re- |
| 12 | ceived as a result of the dollar amount |
| 13 | thresholds established under subpara- |
| 14 | graph (A). |
| 15 | "(II) Frequency of trans- |
| 16 | FERS.—The Secretary shall transfer |
| 17 | amounts required by subclause (I) to |
| 18 | be transferred to the Account not less |
| 19 | frequently than quarterly. |
| 20 | "(iii) USE OF AMOUNTS.—Amounts in |
| 21 | the Account shall be available, without fur- |
| 22 | ther appropriation, for the purposes of fa- |
| 23 | cilitating the movement of manufacturing |
| 24 | from the People's Republic of China to the |
| 25 | United States. |

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| 1 | "(iv) Investment of amounts.— |
| 2 | "(I) In general.—Except as |
| 3 | provided in subclause (II), the Sec- |
| 4 | retary shall invest such portion of the |
| 5 | Account as is not required to meet |
| 6 | current withdrawals in interest-bear- |
| 7 | ing obligations of the United States or |
| 8 | in obligations guaranteed as to both |
| 9 | principal and interest by the United |
| 10 | States. |
| 11 | "(II) AUTHORIZATION OF IN- |
| 12 | VESTMENT IN OTHER INSTRU- |
| 13 | MENTS.— |
| 14 | "(aa) In GENERAL.—The |
| 15 | Secretary may invest such por- |
| 16 | tion of the Account as the Sec- |
| 17 | retary anticipates will be held in |
| 18 | the Account for not less than 2 |
| 19 | years in equity securities or other |
| 20 | securities through a commercial |
| 21 | bank if the Secretary determines |
| 22 | such investments are appropriate. |
| 23 | "(bb) Definitions.—In |

this subclause, the terms 'equity

security' and 'security' have the

| 1 | meanings given those terms in |
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| 2 | section 3(a) of the Securities Ex- |
| 3 | change Act of 1934 (15 U.S.C. |
| 4 | 78c(a)). |
| 5 | "(III) Interest and Pro- |
| 6 | CEEDS.—The interest on, and the pro- |
| 7 | ceeds from the sale or redemption of, |
| 8 | any obligations held in the Account |
| 9 | shall be credited to and form a part of |
| 10 | the Account. |
| 11 | "(2) Prohibition on de minimis entries |
| 12 | FROM CERTAIN COUNTRIES.— |
| 13 | "(A) IN GENERAL.—Not later than one |
| 14 | year after the date of the enactment of the De |
| 15 | Minimis Reciprocity Act of 2023, and annually |
| 16 | thereafter, the Secretary of the Treasury shall |
| 17 | publish a list of countries the articles of which |
| 18 | are not eligible for entry under subsection |
| 19 | (a)(2)(C). |
| 20 | "(B) Criteria for inclusion.— |
| 21 | "(i) In general.—Not later than |
| 22 | 180 days after the date of the enactment |
| 23 | of the De Minimis Reciprocity Act of 2023, |
| 24 | the Secretary shall establish, and submit to |
| 25 | Congress a report on, the conditions for in- |

| 1 | cluding a country on the list required by |
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| 2 | subparagraph (A). |
| 3 | "(ii) Considerations.—In estab- |
| 4 | lishing under clause (i) conditions for in- |
| 5 | cluding a country on the list required by |
| 6 | subparagraph (A), the Secretary shall con- |
| 7 | sider the following: |
| 8 | "(I) Violations by the country of |
| 9 | the Act entitled 'An Act to ensure |
| 10 | that goods made with forced labor in |
| 11 | the Xinjiang Autonomous Region of |
| 12 | the People's Republic of China do not |
| 13 | enter the United States market, and |
| 14 | for other purposes', approved Decem- |
| 15 | ber 23, 2021 (Public Law 117–78; |
| 16 | 135 Stat. 1525) (commonly referred |
| 17 | to as the 'Uyghur Forced Labor Pre- |
| 18 | vention Act'). |
| 19 | "(II) Transshipment through the |
| 20 | country of goods from countries on |
| 21 | the list. |
| 22 | "(III) The exportation from the |
| 23 | country of counterfeit goods. |
| 24 | "(IV) Whether the government of |
| 25 | the country is committed to the fight |

| 1 | against trafficking in persons, illegal |
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| 2 | narcotics, and terrorism, as dem- |
| 3 | onstrated by— |
| 4 | "(aa) the government of the |
| 5 | country not being listed under |
| 6 | subparagraph (C) of section |
| 7 | 110(b)(1) of the Trafficking Vic- |
| 8 | tims Protection Act of 2000 (22 |
| 9 | U.S.C. $7107(b)(1)$ (commonly |
| 10 | referred to as 'tier 3') in the |
| 11 | most recent report on trafficking |
| 12 | in persons required under such |
| 13 | section (commonly referred to as |
| 14 | the 'Trafficking in Persons Re- |
| 15 | port'); and |
| 16 | "(bb) certification by the |
| 17 | Department of State that the |
| 18 | government is participating in |
| 19 | the fight against illegal narcotics |
| 20 | and terrorism. |
| 21 | "(V) Such other issues as the |
| 22 | Secretary considers appropriate. |
| 23 | "(C) Countries required to be in- |
| 24 | CLUDED.— |
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| 1 | "(i) IN GENERAL.—The following |
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| 2 | countries shall be included on the list re- |
| 3 | quired by subparagraph (A), effective on |
| 4 | the date of the enactment of the De Mini- |
| 5 | mis Reciprocity Act of 2023: |
| 6 | "(I) The People's Republic of |
| 7 | China. |
| 8 | "(II) The Russian Federation. |
| 9 | "(ii) Removal from list.—A coun- |
| 10 | try specified in clause (i) may not be re- |
| 11 | moved from the list required by subpara- |
| 12 | graph (A) until the Secretary certifies to |
| 13 | Congress that the government of the coun- |
| 14 | try has made progress with respect to the |
| 15 | considerations described in subparagraph |
| 16 | (B)(ii). |
| 17 | "(D) Removal.— |
| 18 | "(i) In general.—The government |
| 19 | of a country on the list required by sub- |
| 20 | paragraph (A) may petition the Secretary |
| 21 | for removal from the list. |
| 22 | "(ii) Response time.—The Secretary |
| 23 | shall— |
| 24 | "(I) respond to a petition sub- |
| 25 | mitted under clause (i) not later than |

| 1 | 90 days after receiving the petition |
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| 2 | and |
| 3 | "(II) include in that response a |
| 4 | description of any measures the gov- |
| 5 | ernment that submitted the petition is |
| 6 | required to undertake to be removed |
| 7 | from the list. |
| 8 | "(E) Consultations with congress.— |
| 9 | The Secretary shall consult with Congress be- |
| 10 | fore adding a country to or removing a country |
| 11 | from the list required by subparagraph (A). |
| 12 | "(3) Limitations on eligibility of car- |
| 13 | RIERS FOR IMPORTATION OF DE MINIMIS EN- |
| 14 | TRIES.— |
| 15 | "(A) IN GENERAL.—An article is eligible |
| 16 | for entry under subsection (a)(2)(C) only if the |
| 17 | article is transported to the United States by a |
| 18 | contract carrier. |
| 19 | "(B) Data requirements.—A contract |
| 20 | carrier shall provide the following data with re- |
| 21 | spect to each article entering under subsection |
| 22 | (a)(2)(C): |
| 23 | "(i) The heading or subheading of the |
| 24 | Harmonized Tariff Schedule of the United |

| 1 | States under which the article is classifi- |
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| 2 | able. |
| 3 | "(ii) The country of origin of the arti- |
| 4 | cle |
| 5 | "(iii) The country of manufacture of |
| 6 | the article (if different from the country of |
| 7 | origin under clause (ii)). |
| 8 | "(iv) The shipper of record. |
| 9 | "(v) The importer of record. |
| 10 | "(vi) A description of the article. |
| 11 | "(vii) The fair market value in the |
| 12 | United States of the article. |
| 13 | "(C) COLLECTION OF DUTIES AND |
| 14 | TAXES.—A contract carrier transporting arti- |
| 15 | cles entering under subsection (a)(2)(C) shall |
| 16 | be responsible for collecting the duties and |
| 17 | taxes owed with respect to such articles and re- |
| 18 | mitting those duties and taxes to U.S. Customs |
| 19 | and Border Protection. |
| 20 | "(D) Contract carrier defined.—In |
| 21 | this paragraph, the term 'contract carrier' |
| 22 | means a private entity that— |
| 23 | "(i) is organized under the laws of the |
| 24 | United States or any jurisdiction within |
| 25 | the United States; and |

| 1 | "(ii) ships small packages into the |
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| 2 | United States by air or land. |
| 3 | "(4) DE MINIMIS ENTRY DEFINED.—In this |
| 4 | subsection, the term 'de minimis entry' means the |
| 5 | entry of articles imported by one person on one day |
| 6 | with a fair retail value that does not exceed— |
| 7 | "(A) in the case of articles entering the |
| 8 | United States, the applicable threshold estab- |
| 9 | lished under paragraph (1)(A); and |
| 10 | "(B) in the case of articles entering any |
| 11 | other country, an amount determined by the |
| 12 | government of that country to be de minimis.". |